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WYCOMBE DISTRICT COUNCIL

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Queen Victoria Road High Wycombe Bucks HP11 1BB

High Wycombe Town Committee Agenda

Date: Tuesday, 15th January, 2019

Time: 7.00 pm

The meeting will be preceded by a meeting of the Charter Trustees

Venue: Council Chamber

District Council Offices, Queen Victoria Road, High Wycombe Bucks

Membership

Chairman Councillor M Clarke Vice Chairman Councillor S K Raja

Councillors: K Ahmed, Z Ahmed, M Asif, Ms A Baughan, H Bull,

Mrs L M Clarke OBE, M P Davy, R Farmer, S Graham, A R Green, M Hanif, M A Hashmi, A E Hill, M Hussain JP, A Hussain, M Hussain, M E Knight, B E Pearce, R Raja, N J B Teesdale and Ms J D Wassell

Membership is restricted to those Members representing the High Wycombe wards.

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Agenda					
Item		Page			
5	Special Expenses Budget 19/20	1 - 11			
	Ryan Savage – Technical Advisor Insurance and Finance Julia Turner – Senior Accountant				
7	Regeneration and Transport Strategy for High Wycombe	12 - 17			
	Rosie Brake – Principal Policy Officer Simon Barlow – Planning Policy Officer				

For further information, please contact Jemma Durkan

Agenda Item 5

SUMMARY

Report For:		High Wycombe Town Committee	
	Meeting Date:	15 January 2019	
	Part:	Part 1 - Open	
	If Part 2, reason:	N/A	



Title of Report:	Special Expenses Budget 2019/20		
Officer Contact: Direct Dial: Email:	David Skinner 01494 421322 David.skinner@wycombe.gov.uk		
Ward(s) affected:	High Wycombe Unparished Wards		
Reason for the Decision:	Under section 35(2) (d) of the Local Government Act 1992 any expenses incurred by the Authority in performing a part of the District functions performed elsewhere in the District by a Parish Council are Special Expenses unless a contrary resolution is in force. The Council passed a resolution on 4 January 1993 making all such expenses a general expense, with the exception of certain items detailed in the resolution, which are treated as Special Expenses. The Council has a statutory requirement to set a Special Expense precept for 2019/20. The High Wycombe Town Committee (HWTC) is an advisory body and therefore its decisions for setting precept is a recommendation to the Cabinet who will recommend to the full Council for the final decision.		
Proposed Decision/Recommendation:	That:		
	The Committee notes that the Council Tax Base for Band D equivalent for 2019/20 has increased by 538 to 23,208 properties for HWTC.		
	2. The Committee notes and recommends an option as detailed in paragraphs 3.1 to the Cabinet for setting 2019/20 precept for the unparished area of High Wycombe and West Wycombe Churchyard.		
Sustainable Community Strategy/Council Priorities - Implications	Risk: The key financial risks relating to setting the precept for 2019/20 are set out in the main body of the report.		

	Equalities: N/A
	Health & Safety: N/A
Monitoring Officer/ S.151 Officer Comments	Monitoring Officer: Relevant legal provisions are referred to within the report.
	S.151 Officer: The financial implications are set out within the report.
Consultees:	None
Options:	As set out in section 3 of the report
Next Steps:	The Cabinet will consider the recommendations from
•	this report on 4 February 2019 and recommend the
	proposals to the Full Council for the final decision.
Background Papers:	2018/19 Special Expenses Budget
Abbreviations:	HWTC – High Wycombe Town Committee

Appendices to this report are as follows:

Appendix A – High Wycombe Town Committee 2019/20 Budgets

1. Executive Summary

- 1.1. A separate fund is maintained for Special Expenses for High Wycombe Town Committee. Income is raised by a precept on the town's inhabitants and interest is credited on the fund balance.
- 1.2. This report sets out the proposed budget for 2019/20 for Special Expenses and the impact on the precept. Details of the estimates for 2019/20 are attached at Appendix A.
- 1.3. The Council Tax precept is based on the net budgeted expenditure for the forthcoming year which is £364,840. The Band D equivalent is calculated using the tax base divided by net budgeted expenditure. The tax base for 2019/20 is 23,208 (22,670 in 2018/19) which will generate a Band D equivalent charge of £15.73.

2. Detailed Report

2.1. For 2019/20 the estimated Net Cost of Services is £385k. After adjusting for the capital charge credit and interest on working balance the annual net spend is estimated at £365k as summarised in the table below.

		HIGH WYCOMBE TOWN AREA			
		Budgets for the year ending 31st March 2020			
		SUMMARY			
2018/19	2018/19		2019/20	2019/20	2019/20
Approved	Net		Gross	Income &	Net
Budget	Forecast		Expenditure	Credits	Expenditure
£	£		£	£	£
		SPECIAL EXPENSES			
167,500	163,114	Recreational Grounds (Local)	163,500	0	163,500
38,300		Allotments	19,100	(60)	19,040
166,400	172,994	High Wycombe Cemetery	292,300	(153,600)	138,700
20,500		Financial Assistance to Vol Groups	28,000	0	28,000
3,000	0	Town Twinning	3,000	0	3,000
20,000	26,700	Community Grants/Financial Assistance	26,800	0	26,800
1,700	0	War Memorial	3,000	0	3,000
2,700	0	Footway Lighting and Bus Shelter	2,700	0	2,700
420,100	410,194	Total Special Expenses	538,400	(153,660)	384,740
(11,700)	(11.700)	Capital charges credit			(11,700)
(4,600)		Interest on balances			(8,200)
(27,428)		Council Tax Support Contribution (CTS Grant)			0
376,372	366,466	Total including Interest, Capital Charges and CTS	538,400	(153,660)	364,840
404,000	0	Queensway Cemetery Phase 1			404,000
780,372	366,466	Net spending for year			768,840
(898,501)	(1.033.138)	Balance b/f			(1,047,981)
780,372		Net Spending for the year			768,840
(381,309)		Collection Fund precept			(365,060)
(499,438)		Balance c/f			(644,201)

2.2. The net estimated cost has decreased by £11k compared to the 2018/19 approved budget of £376k. Significant movements are summarised below:

Description	Amount £k
Reduction in Management costs	(33)
Increase in Cemetery Income due to increase in activity and charges	(20)
Increase in interest income due to higher interest rates	(3)
Council Tax Support Grant	27
Increase in Business Rates on Cemetery	3
Reduction in pitch hire income	7
Grant to community centre due to delay in transfer	8
Total Movement	(11)

- 2.3. A contribution of £404k from the Special Expense reserves was approved by the March 2017 Cabinet to fund the phase 1 of the new Cemetery at Queensway. There has been delays in the project which has resulted in reprofiling of expenditure to 2019/20, therefore the funds from the reserve will be released during 2019/20.
- 2.4. After adjusting for the capital charge credit, one-off contribution to fund the expenditure at Queensway cemetery and working balance interest there is an annual spend of £769k. This will be funded from the precept raised for the year and the reserves as detailed in paragraph above.
- 2.5. The estimated working balance as at March 2020 is £644k, which is just over three times higher than the recommended minimum level of £150k. This is set aside as an earmarked reserve and therefore ring-fenced for HWTC.
- 2.6. The proposed Band D equivalent charge of £15.73 is lower than prior year Band D equivalent of £16.82. However, due to the increase in tax base of 538 properties this will raise a precept of £365,060 which will fully fund the net budget of £364,840 without having any impact on the reserves.

3. Risks and Options

- 3.1. Any increase in the Council Tax Band D for the unparished area of High Wycombe would have an impact on the District Council ability to implement the full £5 increase permissible. Therefore, the following options are available for consideration:-
 - **Option 1**: A £1.09p reduction to the Band D Council tax to £15.73 would result in the precept to fund the net budgeted expenditure for HWTC would result in the precept to fund the net budgeted expenditure for 2019/20. The proposed Band D Council Tax within this option would not have any adverse impact on working balances and the ability for the District Council to implement the full £5 increase permissible.
 - **Option 2**: A 32p reduction to the current Band D Council tax to £16.50 would raise £382,932 in precept which would result into a net surplus of £18,092 for HWTC. This option would not have any impact on the ability for the District Council to implement the full £5 increase permissible.

Option 3 : Band D tax above £16.50 for HWTC will have an impact on the ability for the District Council to implement the full £5 increase permissible. This option is **NOT** recommended.

Option 4 : Band D tax of £16.82 (same as last year) for HWTC will limit the District Council's ability to increase the Band D by only £4.89. This option is **NOT** recommended.

Agenda Item 5

Appendix A

High Wycombe Town Committee Budgets for 2019/20

		SUBJECTIVE SUMMARY	
2018/19	2018/19		2019/20
Approved	Net		Net
Budget	Forecast		Expenditure
£	£		£
		Income	
(139,300)	(152,438)	Fees and Charges	(153,660)
		Total Income	
		Expenditure	
39,500	39,500	Employees	39,500
64,400	321,391	Premises Related Expenses	324,200
313,200	95,241	Supplies & Services	65,600
130,600	94,800	Management Overheads	97,400
11,700	11,700	Depreciation	11,700
420,100	410,194	Total Expenses	384,740
		Corporate Items	
(11,700)	(11,700)	Capital Financing Adjustment	(11,700)
(4,600)	(4,600)	Interest on balances	(8,200)
(27,428)	(27,428)	Council Tax Support Contribution (CTS Grant)	0
376,372	366,466	Total Corporate Items	364,840
404,000	0	Queensway Cemetery Phase 1	404,000
780,372	366,466	Net spending for year	768,840
(898,501)	(1,033,138)	Balance b/f	(1,047,981)
780,372	366,466	Net Spending for the year	768,840
(381,309)	(381,309)	Collection Fund precept	(365,060)
(499,438)	(1,047,981)	Balance c/f	(644,201)

RECREATION GROUNDS (LOCAL)			
	2018/19	2018/19	2019/20
SUBJECTIVE HEADING	APPROVED BUDGET	OUTTURN FORECAST	PROPOSED BUDGET
	£	£	£
Premises Related Expenses			
Maintenance to Grounds	6,900	130,500	130,500
Tree Works	1,500	1,500	1,500
Communal Lighting	0	214	200
Supplies and Services			
WDC Management Fee	0	17,300	17,700
Cleansing Contract Payment	1,900	1,900	1,900
GROSS CONTROLLABLE EXPENDITURE	10,300	151,414	151,800
Income			
Football	(6,700)	0	0
TOTAL CONTROLLABLE INCOME	(6,700)	0	0
NET CONTROLLABLE EXPENDITURE	3,600	151,414	151,800
Recharges			
Maintenance of Grounds	123,600	0	0
Central Support	3,800	0	0
Group Management	24,800	0	0
Capital Charges	11,700	11,700	11,700
GROSS NON-CONTROLLABLE EXPENDITURE	163,900	11,700	11,700
NET EXPENDITURE	167,500	163,114	163,500

ALLOTMENTS			
	2018/19	2018/19	2019/20
SUBJECTIVE HEADING	APPROVED BUDGET	OUTTURN FORECAST	DRAFT BUDGET
	£	£	£
Premises Related Expenses			
Maintenance to Grounds	1,500	7,300	7,300
Tree works	1,100	1,650	1,100
Supplies and Services			
Allotments Feasibility	0	0	0
Software/Computer Expenses	1,000	1,000	1,000
WDC Management Fee	0	9,500	9,700
GROSS CONTROLLABLE EXPENDITURE	3,600	19,450	19,100
Income			
Rent	0	(64)	(60)
TOTAL CONTROLLABLE INCOME	0	(64)	(60)
NET CONTROLLABLE EXPENDITURE	3,600	19,386	19,040
Recharges			
Maintenance of Grounds	5,800		
Group Management	28,900		
GROSS NON-CONTROLLABLE EXPENDITURE	34,700	0	0
NET EXPENDITURE	38,300	19,386	19,040

HIGH WYCOMBE CEMETERY			
	2018/19	2018/19	2019/20
	APPROVED	OUTTURN	DRAFT
SUBJECTIVE HEADING	BUDGET	FORECAST	BUDGET
	£	£	£
Salaries	39,500	39,500	39,500
Premises Related Expenses			
Repairs & Maintenance	10,000	10,000	10,000
Cemetery Lodge Works	0	0	,
Maintenance to Grounds	21,900	148,900	148,900
Tree Works	4,500	4,500	4,500
Reactive Maintenance	4,500	4,500	4,500
Electricity	300	300	300
Gas	500	500	500
	9,800		
Rates		11,427	13,000
Water Charges	100	100	100
Supplies and Services			
Equipment	500	981	500
Equipment - Hire/Lease	700	700	700
Printing	200	200	200
Concrete burial chamber expenditure	0	35,360	C
Telephones	600	600	600
Mobile Phones	100	100	100
Computer Software	3,000	3,000	3,000
WDC Management Fee	0	61,300	62,500
Cleansing	3,400	3,400	3,400
GROSS CONTROLLABLE EXPENDITURE	99,600	325,368	292,300
Incomo			
Income Interment Fees-Private	(37,600)	(41,424)	(42,000)
Steel Frame Income	0	(1,201)	(900)
Concrete Chamber income	(13,000)	(19,181)	(20,000)
Monument Fees	(12,600)	(10,619)	(11,000)
Grave Maintenance	(400)	(10,013)	(400)
Rents	(17,100)	(21,151)	(21,000)
Burial Rights Purchase	(48,400)	(56,327)	(56,000)
Grave Reservation	(1,000)	(1,326)	(1,300)
Other Income	(2,500)	(1,144)	(1,000)
TOTAL CONTROLLABLE INCOME	(132,600)	(152,374)	(153,600)
			•
NET CONTROLLABLE EXPENDITURE	(33,000)	172,994	138,700
Recharges Queen Victoria Road	1 700	0	
	1,700	0	0
Maintenance of Grounds-Contract	127,000	0	0
Insurance - staff	600	0	0
IT Non Staff	9,000	0	0
Central Support	17,800	0	0
Group Management	43,300	0	<u>C</u>
GROSS NON-CONTROLLABLE EXPENDITURE	199,400	0	0
NET EXPENDITURE _	166,400	172,994	138,700

FINANCIAL ASSISTANCE TO VOLUNTA	RY GROUPS		
	2018/19 APPROVED	2018/19 OUTTURN	2019/20 DRAFT
SUBJECTIVE HEADING	BUDGET	FORECAST	BUDGET
	£	£	£
Supplies and Services			
Asst. to Voluntary Sector - Hilltop Comm Ctr	13,000	13,000	13,000
Asst. to Voluntary Sector - Castlefield Comm Ctr	7,500	15,000	15,000
NET EXPENDITURE	20,500	28,000	28,000

TOWN TWINNING			
	2018/19	2018/19	2019/20
SUBJECTIVE HEADING	APPROVED BUDGET	OUTTURN FORECAST	DRAFT BUDGET
	£	£	£
Grant - Town Twinning Committee	3,000	0	3,000
NET EXPENDITURE	3,000	0	3,000

COMMUNITY GRANTS			
	2018/19 APPROVED	2018/19 OUTTURN	2019/20 DRAFT
SUBJECTIVE HEADING	BUDGET	FORECAST	BUDGET
	£	£	£
OTHER EXPENSES CHARGED ON			
HIGH WYCOMBE AREA			
Financial assistance-Community/Village Halls	20,000	20,000	20,000
WDC Management Fee	0	6,700	6,800
NET EXPENDITURE	20,000	26,700	26,800

WAR MEMORIAL			
	2018/19	2018/19	2019/20
	APPROVED	OUTTURN	DRAFT
SUBJECTIVE HEADING	BUDGET	FORECAST	BUDGET
	£	£	£
OTHER EXPENSES CHARGED ON			
HIGH WYCOMBE AREA			
Commemorative Services -General	1,700	0	3,000
Grave Maintenance	0		
NET EXPENDITURE	1,700	0	3,000

FOOTWAY LIGHTING & BUS SHELTER	S		
	2018/19 APPROVED	2018/19 OUTTURN	2019/20 DRAFT
SUBJECTIVE HEADING	BUDGET	FORECAST	BUDGET
	£	£	£
Premises Related Expenses			
Repairs and Maintenance	1,800	0	1,800
Supplies and Services			
Purchase of Equipment	200	0	200
WDC Management Fee	0	0	0
GROSS CONTROLLABLE EXPENDITURE	2,000	0	2,000
NET CONTROLLABLE EXPENDITURE	2,000	0	2,000
Recharges			
Queen Victoria Road	0	0	0
Central Support	700	0	700
GROSS NON-CONTROLLABLE EXPENDITURE	700	0	700
NET EXPENDITURE	2,700	0	2,700

Agenda Item 7

AGENDA ITEM:

Report For:	High Wycombe Town Committee
Meeting Date:	15 January 2019
Part:	Part 1 - Open
If Part 2, reason:	N/A



SUMMARY

Title of Report:	Regeneration and Transport Strategies for High	
	Wycombe town and urban area.	
Officer Contact:	Rosie Brake	
Direct Dial:	01494 421581	
Email:	Rosie.Brake@wycombe.gov.uk	
Ward(s) affected:	Abbey, Booker and Cressex, Bowerdean, Disraeli, Micklefield, Oakridge and Castlefield, Ryemead, Sands, Terriers and Amersham Hill, Totteridge (High Wycombe Unparished Wards), Tylers Green and Loudwater.	
Reason for the Decision:	As the members representing the main area of focus for this project, the HWTC is asked to note the preparation of this work. High Wycombe town and surrounding urban area is already under a considerable degree of traffic pressure, which is expected to increase over the lifetime of the new Local Plan. It is necessary to develop a vision that encompasses the ambitions for High Wycombe town and urban area in the long term that includes transportation. This is being developed in partnership with Buckinghamshire County Council in their role as Highway Authority.	

Proposed Decision	HWTC are a key stakeholder and as the project progresses your input into the vision and the ambitions will be invited to help shape the vision. That: (i) The HWTC note the preparation of this work. (ii) The HWTC consider the best way to have their say in the development of the vision and resulting strategies.	
Sustainable Community Strategy/Council Priorities - Implications	 Place: lessen the impact of traffic and support sustainable transport People: enable people to be healthy and active through the provision of high quality open spaces and active travel Prosperity: make physical (and digital) connectivity easier, through achieving improved transport connections Risk: Low risk at this time. This will be revisited and monitored as the project develops. Equalities: There will be a number of equalities aspects to the work, which will be considered through its development. Health & Safety: Not applicable at this time. 	
Monitoring Officer/ S.151 Officer Comments	Monitoring Officer: There are no apparent legal implications for the subject matter of the report. S.151 Officer: Finance implications are set out within the body of the report	
Consultees:	An engagement strategy is being prepared as part of this work. This will be shared in due course.	
Options:	The options are to proceed with the projects, or to not	

	proceed (do nothing).			
	Do nothing is not considered to be a reasonable option			
	as the regeneration of the town and accompanying			
	transport strategy are key to the long term prospects of			
	the town.			
	HWTC are being asked to decide how they wish to be kept involved in the development of the vision and the			
	subsequent projects which will help to achieve the			
	ambition.			
Next Steps:	The main steps moving forward are:			
	 To continue with the development of the project scope, programme and engagement strategy in partnership with Buckinghamshire County Council. To carry out a consultation and engagement exercise to inform the development of the strategy. This is planned to take place in early 2019. 			
Background Papers:	None			
Abbreviations:				

Appendices to this report are as follows:

None

Detailed report

1. Summary

1.1 This note sets out a high-level overview of visioning work that is being planned for 2019 to help inform the creation of a new Transport Strategy for High Wycombe Urban Area. It also provides context for this work in relation to its strategic fit with other strategies.

2. Context

- 2.1 The new Local Plan is currently undergoing Examination. The Council has an Economic Development Strategy and is currently starting work to develop a Regeneration Strategy for the key settlement areas in the district. This will include High Wycombe. This document will draw on the Local Plan and the Transport Strategy will be a supporting strategy to this with both collectively providing guiding direction for future investment and development opportunities and transport needs going forward.
- 2.2 A transport strategy for High Wycombe urban area will align to both of these, delivering against the following council corporate plan priorities:
 - Place: lessen the impact of traffic and support sustainable transport
 - People: enable people to be healthy and active through the provision of high quality open spaces and active travel
 - Prosperity: make physical (and digital) connectivity easier, through achieving improved transport connections
- 2.3 The first task for the Transport and Regeneration Strategies is to produce a vision document. In the case of the Regeneration Strategy this will consist of a series of visions for our key settlement areas - one of which would be for the town of High Wycombe.
- 2.4 A place-based vision or possibly, 'ambition' for the High Wycombe urban area involves deciding what kind of place we would like High Wycombe to be in 2050 how we want High Wycombe to look and feel. This vision, or ambition, can feed into a number of projects in the short, medium and long term, including a Transport Strategy for the town.
- 2.5 There is a unique opportunity to align the transport strategy with the regeneration strategy, to provide a strong corporate framework.

3. Outline

- 3.1 We are working in collaboration with Buckinghamshire County Council to develop the Transport Strategy. It is important to develop a shared vision so that plans and strategies can work together to achieve the overarching vision for High Wycombe (see attached diagram for our understanding of how the vision might influence our plans and projects).
- 3.2 We are focusing on the High Wycombe urban area for this work because:

- It is expected to accommodate a high degree of planned growth over the next 25 years;
- It is the primary settlement in the District;
- Transport issues are most significant here.
- 3.3 It is important that the work should encompass the whole of the built up area, including the suburbs, and not just the urban core of the town centre due to the wider scope of some of the issues we expect to engage with.
- 3.4 Working together, the regeneration and investment team, planning policy and BCC colleagues would like to jointly engage on gathering views to feed into the vision / ambition:
 - Member focus group and the High Wycombe Town Committee
 - Internal workshops with relevant services within WDC and BCC public transport, air quality, health and wellbeing, etc;
 - Workshops with 'specific interest' stakeholders such as business, retail, and bus operating companies;
 - Engagement with the public and other stakeholders, such as young people, people with mobility and sensory difficulties, High Wycombe Society etc.
- 3.5 Funding of £25,000 for the visioning work is being provided by Buckinghamshire County Council in the 2018/19 financial year with further funding of £60,000 potentially available in future years. We are proposing to support this with funding being sought for the Wycombe Transport Strategy and subsequent feasibility work for the 2019/20 financial year at February 2019's meeting of the WDC Cabinet. The intention is to fund consultants to assist in the development of the vision and in the gathering of views to feed into the vision / ambition.

4. A new approach to strategy development and next steps

- 4.1 High Wycombe has very specific transport issues and difficulties and we have been struggling with the way forward for many years. We would like to take a new approach which acknowledges we can't predict the future, but explores a range of possible scenarios. These scenarios would be developed in response to two key drivers in transport behaviour. Work elsewhere, for example, has used 'cost of energy' (high/low) and 'accessibility preference' (physical/virtual) in developing scenarios. Policies and initiatives could then be shaped around what we see as the consequence of these scenarios.
- 4.2 Once an initial vision (ambition) has been developed, it is proposed to test a range of possible driver options and also introduce the idea of decision trees in developing strategy asking the question 'what if... we follow a particular policy approach, does it lead ultimately to the ambition we are seeking?'.

defined. H\	detailed timelines for the Transport and Regeneration Strategy are still being ned. HWTC will be kept informed through 2019 and invited to contribute to the vant workstreams.				